

AGENDA

JEFFERSON COUNTY BOARD MEETING

TUESDAY OCTOBER 25, 2022 7:00 p.m.

Jefferson County Highway Training Room
1425 Wisconsin Drive, North Entrance
Jefferson, WI 53549

****REVISED 10-24-2022**

[Livestream on YouTube](#)

Register in advance for this webinar:

https://us06web.zoom.us/webinar/register/WN_N2ghwZR3TQenotKF1KEwmQ

After registering, you will receive a confirmation email containing information about joining the webinar.

1. **CALL TO ORDER**
2. **ROLL CALL BY COUNTY CLERK**
3. **PLEDGE OF ALLEGIANCE**
4. **CERTIFICATION OF COMPLIANCE WITH OPEN MEETINGS LAW**
5. **APPROVAL OF THE AGENDA**
6. **REPORTS**
 - a. Report – Net New Construction 2022 (Page 1)
 - b. Report – 2021 County Apportionment (Page 2)
7. **PUBLIC HEARING**
 - a. 2023 Recommended Budget (Public Comment on Budget Items)
****Budget Link:** <https://www.jeffersoncountywi.gov/Budget/2023%20Recommended%20Budget.pdf>
 - b. Map Amendment to the County Comprehensive Plan and Farmland Preservation Plan (Public Comment on Map Amendment)
8. **SPECIAL ORDER OF BUSINESS – Questions and Answers on the 2023 Budget**
COMMITTEE REPORTS / RESOLUTIONS / ORDINANCES
9. **FINANCE COMMITTEE**
 - a. Resolution – Authorizing acceptance of a United Way Pillar Grant and amending the 2022 budget for the Jefferson County Health Department (Page 5)
10. **PLANNING AND ZONING COMMITTEE**
 - a. Ordinance - Adopting a Map Amendment to the Jefferson County Comprehensive Plan and Agricultural Preservation and Land Use Plan (Farmland Preservation Plan) (Page 6)
 - b. Resolution – Amending the Jefferson County Comprehensive Plan and Agricultural Preservation and Land Use Plan (Farmland Preservation Plan) (Page 7)

13. APPOINTMENTS BY COUNTY ADMINISTRATOR (Page 9)

- a. ***Brent Ruehlow, Human Services Director for an Indeterminate term**
- b. Richard Jones to the Human Services Board for a three-year term ending November 1, 2025
- c. Sira Nsibirwa to the Human Services Board for a three-year term ending November 1, 2025
- d. Gino Racanelli to the Human Services Board for a three-year term ending November 1, 2025

14. APPOINTMENTS BY HUMAN SERVICES BOARD (Page 9)

- a. Patricia Rabay to the Nutrition Project Council for a three-year term ending October 25, 2025
- b. Lisa Krolow to the Nutrition Project Council for a three-year term ending October 25, 2025
- c. Mary Roberts to the Nutrition Project Council for a three-year term ending October 25, 2025

15. PUBLIC COMMENT (General)

16. ANNOUNCEMENTS

17. ADJOURN

NEXT COUNTY BOARD MEETINGS
NOVEMBER 15, 2022 – 7:00 P.M.

NET NEW CONSTRUCTION 2022

COMUN CODE	MUNICIPALITY	2021 EQUALIZED VALUE	2022 NET NEW CONSTRUCTION	PERCENT
28002	TOWN OF AZTALAN	160,697,800	1,993,100	1.24%
28004	TOWN OF COLD SPRING	86,077,100	1,640,000	1.91%
28006	TOWN OF CONCORD	233,313,500	1,075,400	0.46%
28008	TOWN OF FARMINGTON	167,500,800	2,501,600	1.49%
28010	TOWN OF HEBRON	127,537,600	966,000	0.76%
28012	TOWN OF IXONIA	603,329,100	7,124,900	1.18%
28014	TOWN OF JEFFERSON	235,656,500	4,775,200	2.03%
28016	TOWN OF KOSHKONONG	480,628,600	6,582,600	1.37%
28018	TOWN OF LAKE MILLS	466,204,900	7,064,400	1.52%
28020	TOWN OF MILFORD	134,077,200	2,352,500	1.75%
28022	TOWN OF OAKLAND	440,574,000	3,076,800	0.70%
28024	TOWN OF PALMYRA	256,461,400	3,327,300	1.30%
28026	TOWN OF SULLIVAN	248,037,500	2,798,900	1.13%
28028	TOWN OF SUMNER	147,448,800	3,573,000	2.42%
28030	TOWN OF WATERLOO	121,752,400	818,800	0.67%
28032	TOWN OF WATERTOWN	231,889,700	3,426,500	1.48%
28111	VILLAGE OF CAMBRIDGE *	6,949,800	0	0.00%
28141	VILLAGE OF JOHNSON CREEK	441,201,100	4,256,300	0.96%
28146	VILLAGE OF LAC LA BELLE *	473,700	0	0.00%
28171	VILLAGE OF PALMYRA	146,105,400	91,700	0.06%
28181	VILLAGE OF SULLIVAN	54,087,200	-45,500	-0.08%
28226	CITY OF FORT ATKINSON	1,105,765,400	3,720,100	0.34%
28241	CITY OF JEFFERSON	660,914,000	2,610,500	0.39%
28246	CITY OF LAKE MILLS	691,208,300	15,487,800	2.24%
28290	CITY OF WATERLOO	266,675,400	17,918,100	6.72%
28291	CITY OF WATERTOWN *	1,112,362,600	5,687,400	0.51%
28292	CITY OF WHITEWATER *	100,010,900	2,648,900	2.65%
28999	COUNTY OF JEFFERSON	8,726,940,700	105,472,300	1.21%

* Split districts are summed at the end of the report

JEFFERSON County

2022 County Apportionment

District	Equalized Value Reduced by TID Value Increment	% to Total
Aztalan	188,995,600	.019265493
Cold Spring	101,164,800	.010312355
Concord	260,873,900	.026592494
Farmington	199,596,600	.020346119
Hebron	146,440,100	.014927547
Ixonia	681,735,600	.069493537
Jefferson	282,847,700	.028832420
Koshkonong	555,175,200	.056592451
Lake Mills	544,971,000	.055552273
Milford	162,347,000	.016549036
Oakland	530,579,700	.054085279
Palmyra	305,341,200	.031125322
Sullivan	296,924,500	.030267355
Sumner	165,112,200	.016830910
Waterloo	136,742,000	.013938960
Watertown	282,275,700	.028774112
Town Total	4,841,122,800	.493485665
Cambridge	8,315,900	.000847691
Johnson Creek	513,648,100	.052359336
Lac La Belle	585,800	.000059714
Palmyra	147,915,000	.015077893
Sullivan	61,089,900	.006227272
Village Total	731,554,700	.074571907
Fort Atkinson	1,180,066,400	.120291485
Jefferson	702,009,200	.071560151
Lake Mills	739,399,600	.075371586

JEFFERSON County

2022 County Apportionment

District	Equalized Value Reduced by TID Value Increment	% to Total
Waterloo	305,362,800	.031127524
Watertown	1,205,521,700	.122886302
Whitewater	105,020,400	.010705381
City Total	4,237,380,100	.431942428
County Total	9,810,057,600	1.000000000

District	TID Value Increments			Current Value	Increment
	TID #	YEAR	Base Value		
V . Johnson Creek	004	2021	14,106,800	15,551,900	1,445,100
V . Palmyra	003	2006	442,200	8,671,100	8,228,900
C . Fort Atkinson	006	2000	1,135,400	8,519,300	7,383,900
C . Fort Atkinson	007	2000	11,587,900	34,337,000	22,749,100
C . Fort Atkinson	008	2009	28,584,200	76,321,300	47,737,100
C . Jefferson	005	2001	21,437,300	40,017,200	18,579,900
C . Jefferson	006	2009	0	7,827,600	7,827,600
C . Jefferson	007	2012	18,200	12,487,200	12,469,000
C . Jefferson	008	2015	873,200	1,521,600	648,400
C . Jefferson	009	2019	15,100	6,057,000	6,041,900
C . Lake Mills	003	2006	6,993,800	13,645,200	6,651,400
C . Lake Mills	004	2006	8,565,400	29,675,100	21,109,700
C . Lake Mills	005	2014	4,388,700	12,742,800	8,354,100
C . Lake Mills	006	2014	3,312,200	6,539,900	3,227,700
C . Lake Mills	007	2019	9,657,200	13,748,500	4,091,300
C . Lake Mills	008	2021	23,060,500	25,905,600	2,845,100
C . Waterloo	002	2011	7,158,000	9,933,900	2,775,900
C . Waterloo	003	2012	1,583,100	5,592,600	4,009,500

JEFFERSON County

2022 County Apportionment

District	TID Value Increments			Current Value	Increment
	TID #	YEAR	Base Value		
C . Waterloo	004	2014	2,320,100	5,118,300	2,798,200
C . Watertown	004	2005	1,047,600	44,869,000	43,821,400
C . Watertown	005	2005	39,631,000	76,977,700	37,346,700
C . Watertown	006	2005	225,800	3,783,000	3,557,200
C . Watertown	007	2016	42,443,600	47,130,000	4,686,400
C . Watertown	008	2021	15,938,900	14,736,200	*
C . Whitewater	010	2021	4,876,300	5,104,200	227,900
C . Whitewater	014	2021	22,919,700	26,035,300	3,115,600

* THIS DISTRICT HAS A ZERO OR NEGATIVE INCREMENT, NO INCREMENT SHOWN

RESOLUTION NO. 2022-_____

Authorizing acceptance of a United Way Pillar Grant and amending the 2022 budget for the
Jefferson County Health Department

Executive Summary

The United Way of Jefferson and North Walworth Counties introduced its Pillar Grant program in 2014 as a way to expand community impact of its allocation dollars. Since launching its Pillar grant program in 2014, the United Way has allocated a total of \$112,013 in Pillar grant funding to 56 different community projects and programs. Pillar grants focus on community enhancement projects, community events, and/or support for specific community programs. The main requirement for Pillar grant consideration is that the project must be aimed at improving the health, education and/or financial stability of the communities which United Way of Jefferson and North Walworth Counties supports, which includes all of Jefferson County and the City of Whitewater. Specifically, grant funds must focus on at least one of United Way's three strategic impact areas – early intervention care, mental health, alcohol and other drug addiction (AODA), barriers to self-sufficiency, and/or diversity, equity and inclusion. This Resolution authorizes the Jefferson County Board of Health to accept a Pillar grant in the amount of \$2,000 and to amend the Health Department budget to include these grant funds. The Board of Health considered this resolution at its meeting on July 20, 2022, and the Finance Committee considered this resolution at its meeting on August 3, 2022, and both committees recommended forwarding to the County Board to accept a United Way Pillar Grant and amend the 2022 budget in the amount of \$2,000.

WHEREAS, the Executive Summary is incorporated into this resolution, and

WHEREAS, the Jefferson County Health Department has been awarded a Pillar grant from the United Way of Jefferson and North Walworth Counties, and

WHEREAS, the purpose of the grant is consistent with the Health Department's mission of promoting the health, safety, and well-being of all people in Jefferson County.

NOW, THEREFORE, BE IT RESOLVED, by the Jefferson County Board of Supervisors that the Pillar grant awarded to Jefferson County through its Health Department is hereby accepted in the amount of \$2,000.

Fiscal Note: The total 2022 grant award is \$2,000. This resolution authorizes the County Finance Director to make the necessary budget adjustments to enact this resolution. This is a budget amendment. County Board approval requires a two-thirds vote of the entire membership of the County Board (20 votes of the 30 member County Board).

Referred By:
The Board of Health and
Finance Committee

10-25-2022

REVIEWED: Corporation Counsel: JBW Finance Director: 

ORDINANCE NO. 2022-_____

**Adopting a Map Amendment to the Jefferson County Comprehensive Plan and
Agricultural Preservation and Land Use Plan (Farmland Preservation Plan)**

WHEREAS, the County Comprehensive Plan and Agricultural Preservation and Land Use Plan (Farmland Preservation Plan) are required to be amended in order for the County Zoning Ordinance and Map to be recertified under Wis. Stat. 91 Farmland Preservation, and

WHEREAS, the Planning and Zoning Committee adopted a Public Participation Plan on August 23, 2022 to guide the process of amending the Plans, and

WHEREAS, the map amendment is outlined more in-depth in resolution number _____, and

WHEREAS, a duly noticed public hearing for the Planning and Zoning Committee was held on September 15, 2022 and a public hearing of the County Board was held on October 25, 2022, and

WHEREAS, the Planning and Zoning Committee recommended adoption of the map amendment to the Comprehensive Plan and the Agricultural Preservation and Land Use Plan on September 26, 2022,

NOW, THEREFORE, BE IT ORDAINED that pursuant to Wis. Stats. s. 66.1001 and Chapter 91, the Jefferson County Comprehensive Plan and the Jefferson County Agricultural Preservation and Land Use Plan be amended to change parcel identification numbers 026-0616-1744-003 and 026-0616-1743-006 from 15-year growth area to Farmland Preservation.

Fiscal Note: There is no direct fiscal impact associated with this ordinance.

Referred By:
Planning & Zoning Committee and Executive Committee

10-25-2022

REVIEWED: Corporation Counsel: JBW ; Finance Director:



RESOLUTION NO. 2022- ____

Amending the Jefferson County Comprehensive Plan and Agricultural Preservation and Land Use Plan (Farmland Preservation Plan)

WHEREAS, Jefferson County has a comprehensive plan titled the Jefferson County Comprehensive Plan 2021 and a state certified Farmland Preservation Plan titled the Jefferson County Agricultural Preservation and Land Use Plan updated in 2021, and

WHEREAS, County Board, the Planning and Zoning Committee, a local government, property owner or developer may request that the Plans be updated or amended, and

WHEREAS, the Department of Agriculture, Trade and Consumer Protection (DATCP) identified a conflict with the Farmland Preservation Plan map and the Official Zoning Map, and

WHEREAS, the Planning and Zoning Committee reviewed the mapping conflict and recommended updating the Farmland Preservation Plan Map to allow for the Zoning Ordinance and Map be a certified Farmland Preservation Plan map, and

WHEREAS, the County Board of Supervisors approved a public participation plan for amend the plans on August 23, 2022, and

WHEREAS, the proposed map amendment is to change parcel identification numbers 026-0616-1744-003 and 026-0616-1743-006 from 15 year growth area to Farmland Preservation. These parcel identification numbers are currently zoned Natural Resources which is required to be within a Farmland Preservation Mapping area, and

WHEREAS, a map showing the proposed amendment is attached and hereby incorporated into this resolution, and

WHEREAS, the Planning and Zoning Committee held a public hearing for the proposed amendment on September 15, 2022, and

WHEREAS, the Planning and Zoning Committee met on September 26, 2022, and recommend approval of this amendment, and

WHEREAS, this proposed map amendment will amend both the Comprehensive Plan and the Agricultural Preservation and Land Use Plan.

NOW, THEREFORE, BE IT RESOLVED by the Jefferson County Board of Supervisors that pursuant to Wis. Stat. s. 66.1001 and Chapter 91 that the Jefferson County Comprehensive Plan and the Jefferson County Agricultural Preservation and Land Use Plan (Farmland Preservation Plan) is hereby amended.

Fiscal Note: There is no direct fiscal impact associated with this resolution.

Referred By:
Planning and Zoning Committee

10-25-2022

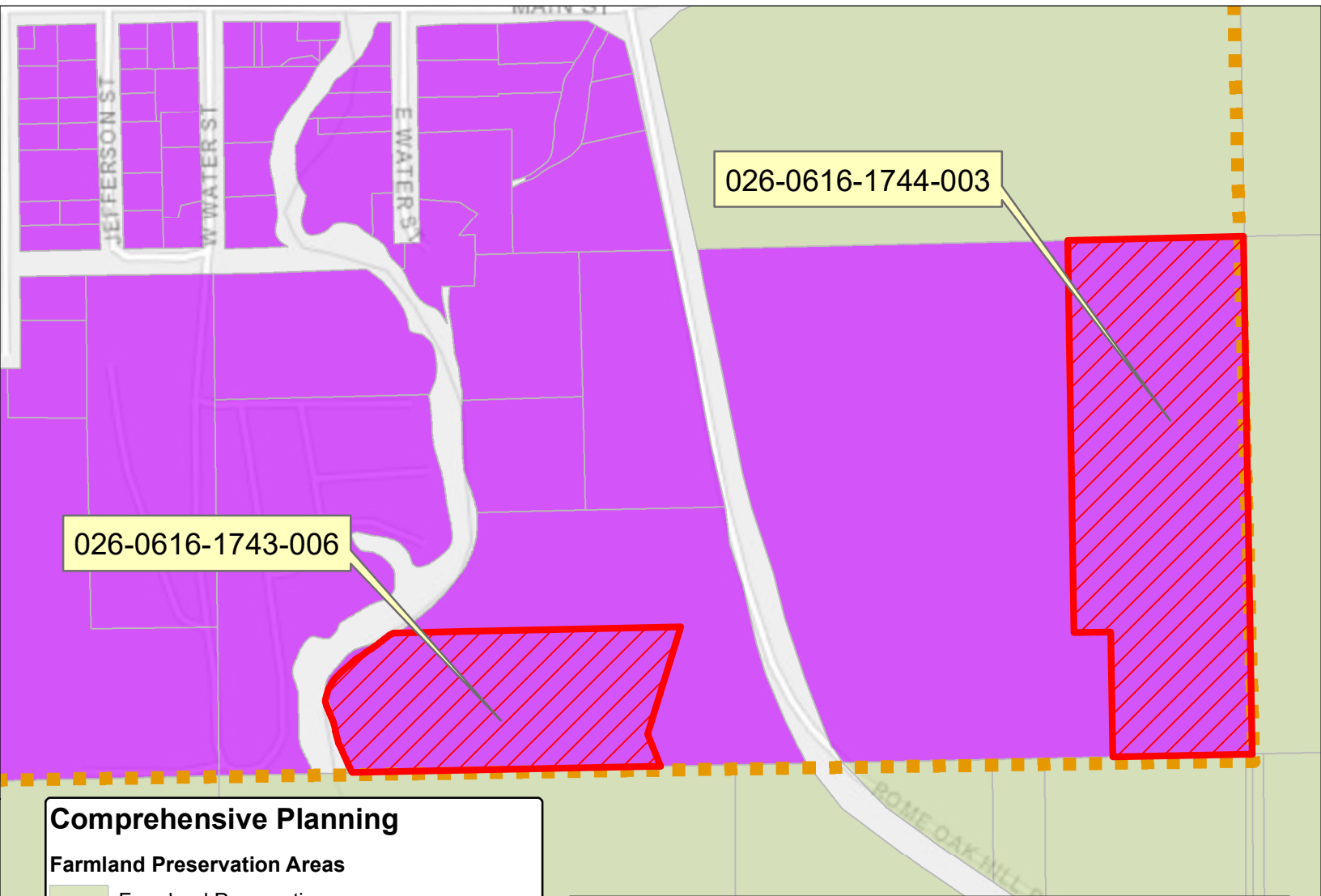
REVIEWED: Corporation Counsel: JBW

Finance Director:






Jefferson County Farmland Preservation Plan

Town of Sullivan




Comprehensive Planning

Farmland Preservation Areas

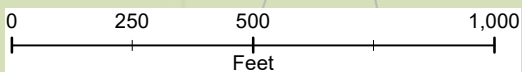
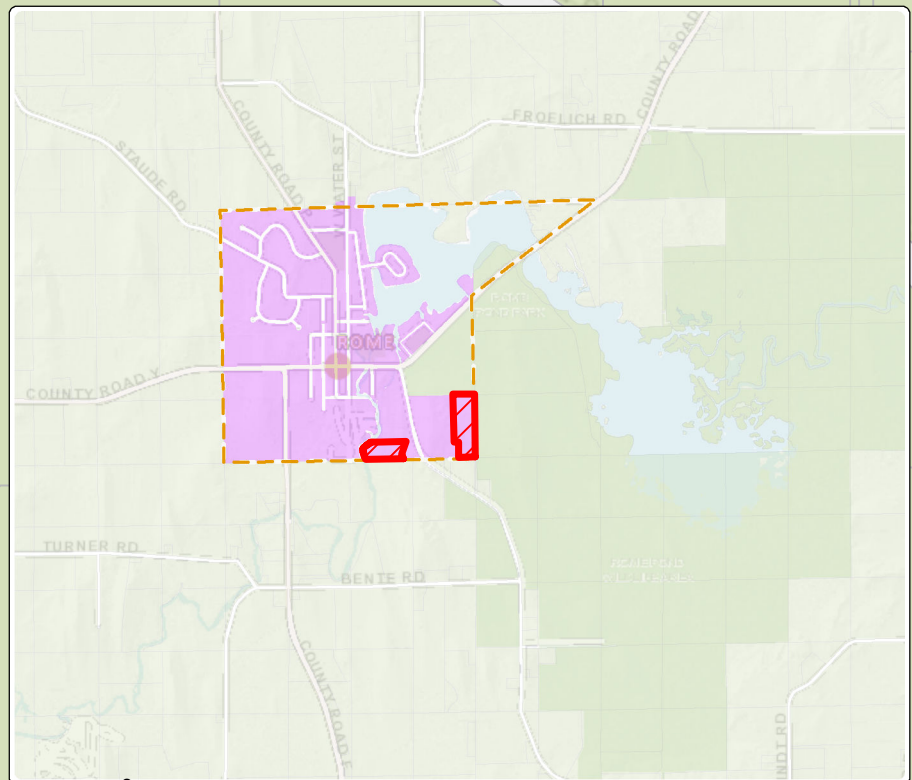
-  Farmland Preservation
-  15 Year Growth Area
-  Proposed Addition to Farmland Preservation

Urban Service Areas

-  Urban Service Areas

Extraterritorial Limits

-  1.5 mi Review Not Exercised
-  3 mi Review Not Exercised
-  S66.0105 Overlap
-  1.5 mi Plat Review
-  3 mi Plat Review
-  Limited Urban Service Areas



APPOINTMENTS BY COUNTY ADMINISTRATOR

*By virtue of the authority vested in me under Sections 59.18 (2)(b) of the Wisconsin Statutes, I respectfully request confirmation of the following appointment:

- a. Brent Ruehlow, Human Services Director for an indeterminate term

AYES _____ NOES _____ ABSTAIN _____ ABSENT _____

By virtue of the authority vested in me under Sections 59.19(2)(c) of the Wisconsin Statutes, I respectfully request confirmation of the following appointments:

- a. Richard Jones to the Human Services Board for a three-year term ending November 1, 2025
b. Sira Nsibirwa to the Human Services Board for a three-year term ending November 1, 2025
c. Gino Racanelli to the Human Services Board for a three-year term ending November 1, 2025

AYES _____ NOES _____ ABSTAIN _____ ABSENT _____

APPOINTMENT BY HUMAN SERVICES BOARD

By virtue of the authority vested in the Human Services Board under Section 3.06(1)(g) of the County Board Rules, the Human Services Board hereby requests County Board confirmation of the following appointments:

- a. Patricia Rabay to the Nutrition Project Council for a three-year term ending October 25, 2025
b. Lisa Krolow to the Nutrition Project Council for a three-year term ending October 25, 2025
c. Mary Roberts to the Nutrition Project Council for a three-year term ending October 25, 2025

AYES _____ NOES _____ ABSTAIN _____ ABSENT _____